

Love food, hate waste
Exchange or donate unwanted items
Purchase durable, long lasting goods

Protect and enhance the environment
Support the pathway towards zero
waste to landfill
Encourage residents and businesses to do more to recycle
and cut down unnecessary waste

REDUCE

RECYCLE

USE

Maximise the use of resources
Recognise the economic value of waste
Contribute to the low carbon economy

**Wirral Council
DISTRICT COUNCIL
ACTION PLAN**

**SUPPLEMENTARY
REPORT K**



**WIRRAL
DISTRICT COUNCIL
WASTE
ACTION PLAN
2012 - 21**

Oct 2012

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1.0 INTRODUCTION

Wirral is a peninsula of 60.35 square miles, which lies between the estuaries of two rivers. Wirral Borough Council is the ninth largest metropolitan district in the country and the third largest metropolitan authority in the Northwest. It comprises 25% of the Merseyside area. The other four local authorities that make up Merseyside are Liverpool City Council, St Helens Metropolitan Borough Council, Knowsley Metropolitan Borough Council and Sefton Metropolitan Borough Council.

The Council's Draft Corporate Plan includes the following statements in relation to the Your Neighbourhoods theme:

- Reducing Wirral's carbon footprint is an important priority for us and we work in partnership with local residents, partners and the private sector to address this.
- We have made impressive year on year progress to improve the amount of waste recycled in Wirral. Forty per cent of all household waste is now recycled and we will continue to build on this success, improving our recycling rates and reducing waste being sent to landfill sites.
- Local residents in all parts of Wirral have told us that having streets that are clean and tidy is an important priority to them. We will ensure that we deliver a reliable street cleansing service in all parts of the Borough and use feedback from local residents to help us maintain standards. Wherever possible we will trace and prosecute flytippers.

Motion 90: Increasing Recycling raised on the 12th December 2011 by the Council, instructs states the following direction for the Council:

(1) Is reminded of its support of The Joint Recycling and Waste Management Strategy for Merseyside which includes a commitment to recycle 50% of household waste by 2020.

(2) Believes that (subject to the implementation of a new Levy Payment Mechanism that incentivises district investment in recycling) it can reach and should exceed this target much sooner, helping to reduce the borough's carbon footprint and reduce the amount paid out for waste disposal.

(3) Is reminded that it agreed unanimously (Council, 12th July 2010, Minute 22) "to request that the Director of Technical Services continues to examine new ways to reduce waste to landfill, such as through the introduction of food waste collections (taking account of existing work undertaken to date), the collection of recyclable material from businesses, increasing the range of recyclable material that can be

taken to the council's recycling collection points and working with MWDA to increase the range of materials that can be placed in grey bins”.

(4) Instructs the Director of Technical Services to present a report to the next available Sustainable Communities OSC, and calls on the Leader to request a Cabinet report, setting out the contribution and progress Wirral has made since 12th July 2010. This report shall also include, but not be limited to, options for;

- (i) increasing the range and proportion of materials that are recycled with particular focus on materials realising the most carbon savings, such as textiles and WEEE (Waste Electrical and Electronic Equipment)
- (ii) supporting the development of improved facilities and services for the recycling of trade and commercial wastes, recognising that a local green infrastructure will support the development of local businesses;

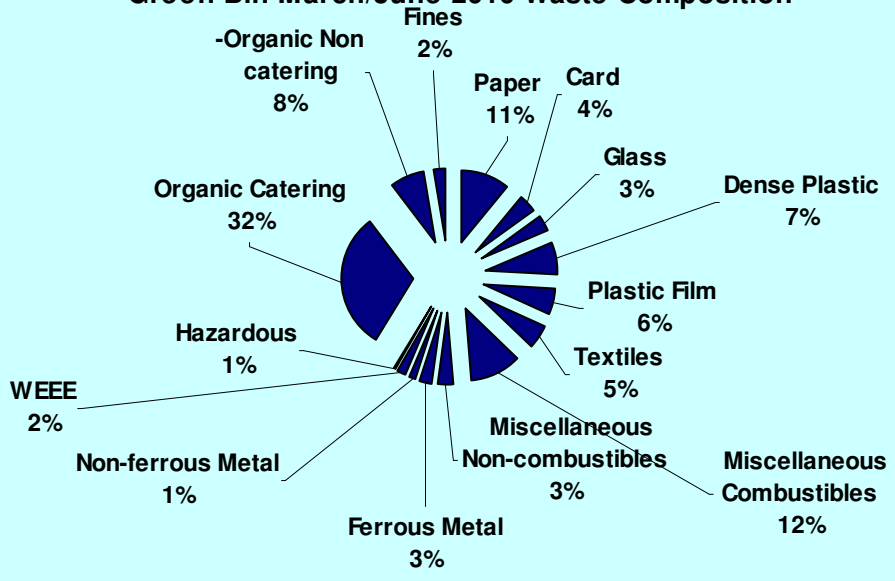
(5) Instructs the Director of Technical Services to present a report to the Sustainable Communities OSC, and invites the Leader to request a Cabinet report, before the end of the municipal year proposing a Wirral Council Action Plan that clearly sets out the mechanism by which Wirral will achieve the objectives included in The Joint Recycling and Waste Management Strategy for Merseyside.

(6) Also calls on the Leader to instruct the Director of Technical Services to work with the Merseyside Waste and Recycling Authority and other Merseyside authorities to modernise the levy mechanism and design a new system which more accurately reflects the benefits of recycling and the disposal costs of non recyclable waste.

This document is Wirral's Recycling Action Plan and provides a summary of the Council's recycling performance to date as well as showing how future performance can be met to enable the Council to participate in meeting the objectives and targets of the Merseyside Joint Recycling and Waste Management Strategy.

The purpose of the document is to ensure that Wirral minimises the amount of waste that is landfilled. Wirral have already made significant improvements in performance since 2006, but there is still more that can be done as highlighted by the pie chart below which shows the current contents of Wirral's green landfill bins. The amount of food waste in a green bin equates to around 30% of the bin (by weight).

Green Bin March/June 2010 Waste Composition



1.1 The Merseyside & Halton Waste Partnership and Joint Recycling and Waste Management Strategy (JRWMS)

The District Councils of Merseyside and Merseyside Recycling and Waste Authority (MRWA) work together through the Merseyside and Halton waste partnership. The Merseyside districts and MRWA have formed a joint waste management strategy (JRWMS) to which all parties are committed, to ensure a cohesive, cost effective and environmentally beneficial approach is taken with the delivery of waste management services across Merseyside. This action plan document is part of the suite of Strategy documents and provides the local (District) delivery mechanism for achieving the aims and objectives of the JRWMS. Halton Borough Council maintains working links with the Merseyside authorities through the waste partnership and has an aligned waste management strategy.

All Merseyside District Councils participated in the development and approval of associated documents, objectives and targets in the JRWMS. The JRWMS is available from (link will be included in final document).

A key outcome of the partnership is to identify areas where districts and the MRWA can work together to reduce costs and improve service delivery. This is an ongoing area of work and includes:-

- Sharing best practice, discussions and potential co-operation across authorities and other partner organisations
- Develop and apply joint procurement programmes
- Consider and develop cross boundary working
- Define longer term future targets

Joint aims, objectives and targets have been agreed through the strategy development process, these are translated at a local level through the actions within this document.

1.2 Approval

- The ratification process of the Joint Recycling and Waste Management Strategy and Wirral Council District Council Action Plan was as follows:
- Sustainable Communities Overview and Scrutiny Committee 10th March 2011
- Sustainable Communities Overview and Scrutiny Committee 26th September 2011
- Cabinet 2nd February 2012
- Council 13th February 2012

1.3 Recent, Current and Future Performance

Recent waste performance and estimates for future years in the table below

Table 1.1 Service Performance Data

Description	2007/8 Actual	2008/9 Actual	2009/10 Actual	2010/11 Actual	[2015] Projected	[2017] Projected	[2020] Projected
% of household waste Recycled	21.1%	22.3%	21.7%	25.34%	See section 3	See section 3	See section 3
% of household waste Composted	10.9%	14.0%	14.9%	14.63%	See section 3	See section 3	See section 3
% of household waste Recycled and Composted	32.0%	36.3%	36.6%	39.97%	See section 3	See Section 3	See section 3
Number of kilograms of household (hh) waste collected per person	436.29	436.26	422.77	427.27	[Future reporting kg of hh waste per household]	[Future reporting kg of hh waste per household]	[Future reporting kg of hh waste per household]

1.4 Current Waste Management Services

This section summarises the key initiatives and services offered by Wirral Council for municipal waste management. The service details are included as a set of tables with key service parameters identified.

1.4.1 Waste Prevention and Reuse

The Council promotes a number of waste minimisation and prevention activities through the Council's website, call centre and face-to-face at roadshows, community events and compost giveaways. These include, Love Food Hate Waste, reusable nappies, reducing junk mail, repaint, community swap days, home composting and furniture/household item reuse.

Wirral joined the other Merseyside districts in a joint Love Food Hate Waste (LFHW) campaign which has been an initiative since April 2009. The Council has continued to build on this by providing Wirral Health Trainers with the necessary training to add LFHW to their information service to residents. LFHW also still plays a major role in our community events, with information, cookery demonstrations and freebies designed to help residents reduce their food waste.

The Council has signed up to the national "Get Composting" scheme. As part of the scheme, low price compost bins are available to residents. A wide range of other home composters and composting accessories are also available to Wirral residents, including wormeries, kitchen caddies and bases as well as water butts. In addition, home composting is promoted at community road shows and compost giveaways. We also work closely with a social enterprise to provide wormeries to schools and community organisations.

The Council promotes a number of outlets to allow residents to donate or sell their goods for reuse. These are: Wirral Independent Recycling Enterprise (WIRE), the British Heart Foundation and Freecycle and Freegle.

1.4.2 Household Residual Waste Collections

Description	Collection details
Coverage	100% (145, 753)
Service provider	Biffa Waste Services Limited
Term of contract	2006 – 2020 (break clause decision April 2016)
Receptacles	240L : collected fortnightly (137, 650 households)

	Sacks: (367 households) Communal 7736 households
Frequency	Most of the Borough is Fortnightly; some sack collection properties and communal bulk bin collection properties have a more frequent collection due to the nature of the location and container.
Side waste / other local authority policies	All waste presented by residents is to be placed into bins.

1.4.3 Kerbside Dry Recyclable Collections

Description	Collection details
Coverage	100% (145,753)
Service provider	Biffa Waste Services Limited
Frequency	Fortnightly with the exception of properties on the box collection which receive a weekly collection.
Term of contract	2006 – 2020 (break clause decision April 2016)
Receptacles	240L (137,327) Kerbside Box (367) Remainder of the Borough has communal recycling areas and has a mixture of containers
Materials collected	plastic bottles, glass (no glass in kerbside box), paper, card, cans and tins
Destinations of materials	Failand Paper Services Ltd AMG Resources Ltd UPM Abitibi Consolidated Recycling Europe Reuse Collections Ltd Alutrade J&A Young Ltd Roydon Polythene Exports Ltd

	European Metal Recycling European Metal Recycling Eurokey Recycling Ltd Morecambe Metals * Correct at time of printing destinations subject to market change.
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1.4.4 Kerbside Green waste Collections

Description	Collection details
Coverage	(112,000 households)
Service provider	Biffa – consigned to Armstrong’s, Horwich
Frequency	Fortnightly (with 2-3 week break over Christmas)
Term of contract	5 year contract let in June 2009
Receptacles	240L Wheelie bins
Materials collected	Green garden waste
Destination of materials	Diggle Green Farm, Warrington.

1.4.5 Bring Sites

There are 15 Bring sites currently in operation by Wirral Borough Council.

Details of Councils bring sites provided in Table 1.2

Table 1.2

Material	No. Of Sites	Collection Organisation
Glass (colour separated)	13	(ReUse) Berrymans
Cans	13	Biffa Waste Services Limited
Paper	15	Biffa Waste Services Ltd
Books	2	Oxfam
Textiles	13	Oxfam, Salvation Army, J Williams Textiles, Recycling Solutions Northwest Limited.

Cardboard beverage packaging	7	Tetrapak
Shoes	6	Oxfam and European Shoe Recycling
Carrier Bags	3	Asda Bromborough
Low Energy Light Bulbs	1	Recolight

1.4.6 Other Waste Services

Other waste services	
Trade waste	Collection contractor: Biffa Tonnes: (Council office waste 400tpa recycling, 800tpa residual) Destinations: Bidston Waste Transfer Loading Station
Street cleansing (sweeping)	Collection contractor: Biffa Tonnes: Anticipated tonnage for full year 10/11 4,333t Destinations: Bidston Waste Transfer Loading Station
Gully emptying	Collection contractor: Colas Tonnes: 628.32t
Hazardous household waste - Needles	Collection contractor: PCT Tonnes: not included in the figures
Clinical Infectious (patients treated at home by the PCT)	Collection contractor: PCT (no separate collection) Tonnes: minor
Municipal Parks and Grounds	Collection contractor: Colas Tonnes: Parks waste collected by both Biffa and Colas. Destinations: Bidston Waste Transfer Loading Station
Bulky waste	Tonnes: 481t (3.5 tonne caged tipper) Charge £20 for up to six items. Destinations: Bidston Waste Transfer Loading Station
Third Party Recycling.	The Council works with a number of

	<p>organizations such as local charities that recycle approximately 700 tonnes (predominantly textiles) of materials annually for the benefit of the environment and community.</p>
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1.5 Future Plans – Summary

This section of the District Council Action Plan provides a summary of the authority's future plans by service area.

1.5.1 Waste Prevention and Reuse

Wirral Council will implement the relevant actions in the waste prevention action plan (supporting the Joint Recycling and Waste Management Strategy), currently covering the topics:-

- Providing consistent and relevant messages on waste prevention across Merseyside
- Reduce food waste
- Encourage diversion of textiles from the residual bin
- Promote home and community composting
- Promote 'Smart shopping' to reduce packaging, food waste etc.
- Reduce unwanted mail
- Encourage and facilitate greater donation of unwanted goods (reuse and repair), including small electronic equipment
- Support actions with robust evidence through appropriate research and development

The implementation of this plan is 2011 – 2014, and it will be reviewed to determine ongoing actions on waste prevention and reuse post- 2014.

1.5.2 Residual Collections

- The contract for the delivery of the residual waste collection service is operated by Biffa Waste Services Ltd, and is due to run for almost all of this District Council Action Plan (DCAP) period (up to 2020), although there is a break clause decision in 2016.
- Residual waste is delivered as specified by the Merseyside Recycling and Waste Authority (MRWA) and whilst at present is sent to landfill, the MRWA is currently in the latter phases of procuring replacement residual waste treatment capacity that is anticipated to deliver an additional recycling contribution of [c. 2.5%] of the

waste passing through the facility. This recycling is separately identified in the projections in section 3 of this DCAP.

1.5.3 Kerbside recycling

- The contract for the delivery of the recycling collection service is operated by Biffa Waste Services Ltd, and is due to run for almost all of this District Council Action Plan (DCAP) period (up to 2020), although there is a break clause decision in 2016.
- Recyclate collected via this contract are sent to Veolia, the contractor responsible for sorting and sale of recyclate through a contract with MRWA.
- Wirral Council seeks to explore expanding the range of plastics collected through the kerbside service to include other dense plastics, yoghurt pots etc not currently accepted into the Veolia contract. This will entail the involvement of the MRWA and Veolia and appropriate sorting technologies and markets being both cost effective and available to accept the recyclate.
- Wirral Council intends to explore options for increasing the amount of small electrical items recycled.

1.5.4 Diverting Organic Waste from landfill

- The contract for the delivery of the green waste collection service is operated by Biffa Waste Services Ltd, and is due to run for almost all of this District Council Action Plan (DCAP) period (up to 2020), although there is a break clause decision in 2016.
- Wirral Council will seek to review the garden waste service.
- Wirral Council will review the business case for diverting kitchen waste from landfill.

1.5.5 Bring Site Review

- Wirral Council will review the bring site service taking into account the cost of the service, the current materials collected on the kerbside service and also the best methods for collecting any new materials that there may be opportunities for collecting, with a particular emphasis on Textiles and Waste Electrical and Electronic Equipment (WEEE).

1.5.6 Other Services

- Veolia trials for trade waste recycling at HWRCs and the Bidston trials on trade waste recycling will inform any future trade waste initiatives.
- Wirral will seek to work (through MRWA and Veolia) to identify opportunities for recycling litterbin waste.

1.5.7 Carbon Metric of Waste

Carbon metrics is a measurement used to measure the Carbon Dioxide equivalent emission savings made from the recovery of secondary resources from the waste stream and the displacement of the primary alternative. Put simply, it looks at the whole life of a product, from its inception as a raw material to its end place as a waste or resource that is recycled or recovered.

Carbon metric weightings for different wastes are important to take account of when looking at reviewing operational waste collection services. It is important to recognise that the National Waste Strategy has a 50% recycling/composting target based on the weight of materials diverted from landfill. Wirral Council as part of the Joint Municipal Waste Strategy for Merseyside recognise that Carbon Metrics is an important tool for decision making in relation to waste policies, whilst also acknowledging the need to meet Strategy targets of 50% of household waste recycled/composted by 2020.

2.0 ACTION PLAN

This Action Plan identifies actions and initiatives developed by Wirral Council and its contractors as well as those developed by the Options Assessment Report as part of the Joint Recycling and Waste Management Strategy for Merseyside. Wirral has already undertaken significant changes in the Waste and Recycling Service since 2006 and this was recognised by the Department of Environment Food and Rural Affairs (DEFRA) by Wirral being the second most improved local authority for recycling performance in 2007/08. In order to achieve the Joint Recycling and Waste Management Strategy target of 50% of household waste recycled/composted by the year 2020, Wirral has a number of options detailed in the following plan to consider with the future management of waste. An obvious option is to reduce the amount of food waste that is thrown away each year.

This plan will be monitored annually and will be supported by the Waste Awareness and Prevention Plan for Merseyside and the Council's own waste communication plan. Any initiatives proposed to deliver the action plan will be scrutinised by the Sustainable Communities Overview and Scrutiny Committee before being submitted to the Council for formal consideration, especially where significant changes to services are involved and/or additional financing is required.

Table 2.1 Action Plan Summary Tables
Colour Key for Responsibility of Actions

1	District	2	District & Partnership	3	District & MRWA	4	MRWA
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Action	Target	2011/12				Target	2012/13				Target	2013/14				Target	2014/15				Target	2015/16			
		Implemented	Q1	Q2	Q3	Q4		Implemented	Q1	Q2	Q3	Q4		Implemented	Q1	Q2	Q3	Q4		Implemented	Q1	Q2	Q3	Q4	
1. Wirral to promote waste minimisation / reuse / recycling actions within joint waste prevention action plan	n/a	1	1	1	1	n/a	1	1	1	1	n/a	1	1	1	1	n/a					n/a				
2. Wirral to review garden waste collection service	n/a					n/a		1	1			n/a					n/a				n/a				
3. Wirral to explore business case for food waste minimisation campaign.	n/a					n/a		1				n/a					n/a				n/a				
4. Wirral to review bring bank services.	n/a		1			n/a						n/a					n/a				n/a				
5. Merseyside Waste Partnership to review the Financial Waste Levy Mechanism	n/a					n/a		2	2	2		n/a	2	2			n/a				n/a				
6. Wirral & MRWA to explore mixed plastics recycling viability	n/a					n/a			3			n/a					n/a				n/a				
7. Wirral & MRWA to explore litter bin waste recycling	n/a		3			n/a						n/a					n/a				n/a				
8. Minor review of DCAP	n/a					n/a				1		n/a			1	n/a			1	n/a					1
9. Wirral to commit to Waste Prevention	n/a					n/a						n/a	3				n/a				n/a				

Programme.																										
10. Resource Recovery contract commences operation	n/a					n/a					n/a										n/a	4	4			
11. Improve the quality of co mingled collected kerbside recycling.	n/a	3	3	3	3	n/a					n/a										n/a	4	4			

Table 2.1 Action Plan Summary Tables (contd)
Colour Key for Responsibility of Actions

1	District	2	District & Partnership	3	District & MRWA	4	MRWA
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Action	Target	2016/17				Target	2017/18				Target	2018/19				Target	2019/20				Target	2020/21			
		Implemented	Q1	Q2	Q3	Q4		Implemented	Q1	Q2	Q3	Q4		Implemented	Q1	Q2	Q3	Q4		Implemented	Q1	Q2	Q3	Q4	
12. Major review of DCAP	n/a	1					n/a						n/a						n/a						
13. Wirral to make break clause decision Environmental Street Services Contract.	n/a	1					n/a						n/a						n/a						
14. Wirral to potentially implement food waste collection service.	n/a						n/a						n/a	1	1				n/a						
15. Wirral Council to meet national recycling rate and the Joint Recycling and Waste Management Strategy recycling rate for Merseyside.	n/a						n/a						n/a					1	n/a						
16. Wirral Council to exceed national recycling rate and the Joint Recycling	n/a						n/a						n/a						52%					1	

and Waste Management Strategy recycling rate for Merseyside.																								
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Wirral Council Actions and Merseyside Waste Strategy Objectives

The following matrix identifies which of the Strategy Objectives are influenced by each action within the DCAP. Where an action contributes towards delivery of a Strategy objective it is coded 1, where there is a 'partial or indirect contribution', this is coded 2 and 'no significant contribution' is left blank.

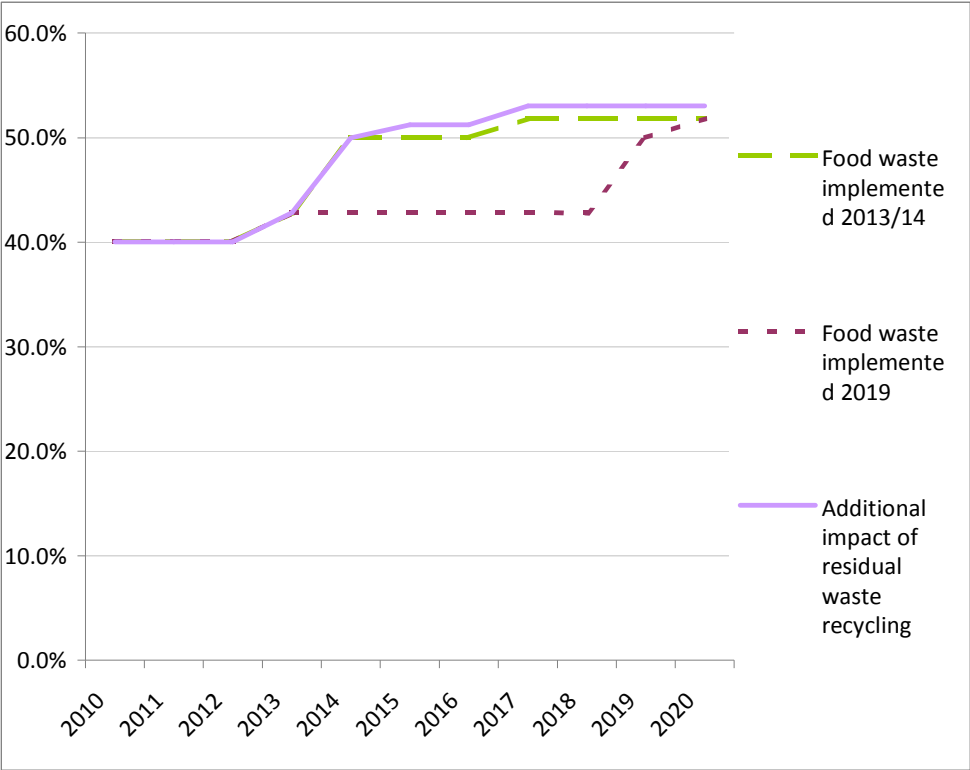
	Objective 1 Reducing the climate change / carbon impacts of waste management	Objective 2 Maximise Waste Prevention	Objective 3 Maximise landfill diversion / recovery of residual waste	Objective 4 Maximise sustainable economic activity associated with waste management	Objective 5 Reduce the ecological footprint of waste management activities	Objective 6 Promote behavioural/cultural change that delivers the Strategy objectives	Objective 7 Promote the use of renewable energy	Objective 8 Achieve high recycling rates	Objective 9 Promote Resource Efficiency	Objective 10 Provide sufficient capacity for waste management activity
1. Wirral to promote a waste minimisation / reuse / recycling actions within joint waste prevention action plan	2	1	1		2	1		1	1	
2. Wirral to review garden waste collection service	2		2	2	2	2		1	2	
3. Wirral to explore business case for food waste collection.	2		1	2	2	1	2	1	1	
4. Wirral to review bring bank services.				1	1					
5. Merseyside Waste Partnership to review the Financial Waste Levy Mechanism	2	2	2	2	2	2	2	2	2	2
6. Wirral & MRWA to explore mixed	2		1	2	2	1		1	1	2

	Objective 1 Reducing the climate change / carbon impacts of waste management	Objective 2 Maximise Waste Prevention	Objective 3 Maximise landfill diversion / recovery of residual waste	Objective 4 Maximise sustainable economic activity associated with waste management	Objective 5 Reduce the ecological footprint of waste management activities	Objective 6 Promote behavioural/cultural change that delivers the Strategy objectives	Objective 7 Promote the use of renewable energy	Objective 8 Achieve high recycling rates	Objective 9 Promote Resource Efficiency	Objective 10 Provide sufficient capacity for waste management activity
plastics recycling viability										
7. Wirral & MRWA to explore litter bin waste recycling	2		1	2	2	1		1	1	2
8. Minor review of DCAP										
9. Wirral to commit to waste prevention programme.	2		1	2	2	1	2	1	1	1
10. Resource Recovery contract commences operation	1		1		2		1	2		1
11. Improve the quality of co mingled collected kerbside recycling.				2	2	2		2		
12. Major review of DCAP										
13. Wirral to make break clause decision Environmental Streetscene Services.				2	2					
14. Wirral to potentially implement food waste collection service.	2		1	2	2	1	2	1	1	1

	Objective 1 Reducing the climate change / carbon impacts of waste management	Objective 2 Maximise Waste Prevention	Objective 3 Maximise landfill diversion / recovery of residual waste	Objective 4 Maximise sustainable economic activity associated with waste management	Objective 5 Reduce the ecological footprint of waste management activities	Objective 6 Promote behavioural/cultural change that delivers the Strategy objectives	Objective 7 Promote the use of renewable energy	Objective 8 Achieve high recycling rates	Objective 9 Promote Resource Efficiency	Objective 10 Provide sufficient capacity for waste management activity
15. Wirral Council to meet national recycling rate and the Joint Recycling and Waste Management Strategy recycling rate for Merseyside.	2		1	2	2	1		1	1	1
16. Wirral Council to exceed national recycling rate and the Joint Recycling and Waste Management Strategy recycling rate for Merseyside.	2		1	2	2	1		1	1	1

3.0 INDICATIVE PROJECTED PERFORMANCE

The following graph indicates the potential delivery envelope for ensuring the 50% recycling rate is delivered by 2020 using the actions specified in the Action Plan. Modelling¹ estimates that ~52% recycling performance is likely when all services are fully optimised. The modelling at the moment is based on Wirral implementing a food waste collection service. The Council believes that there is a real opportunity to implement a waste prevention campaign to significantly prevent food waste going to landfill by education rather than collecting food waste from residents.



¹ Enviro SKM Waste Strategy model

4.0 RISK ISSUES

Risk issues will be monitored and managed using established Wirral Council Processes and will be reported to the Councils Risk Management Team. Risks will be managed at the Merseyside level through the Senior Officers Working of the Merseyside Waste Partnership.

5.0 REVIEW OF DISTRICT ACTION PLAN

The DCAP will be checked against progress on an annual basis and reviewed where fundamental changes or significant deviations from projected performance occur. There will also be a complete review at the point of the Joint Recycling and Waste Management Strategy review (2016/17).